110th CONGRESS 2d Session

Fund, and for other purposes.

To amend title XI of the Social Security Act to provide for the conduct of comparative effectiveness research and to amend the Internal Revenue Code of 1986 to establish a Comparative Effectiveness Research Trust

IN THE SENATE OF THE UNITED STATES

Mr. BAUCUS (for himself and Mr. CONRAD) introduced the following bill; which was read twice and referred to the Committee on

A BILL

- To amend title XI of the Social Security Act to provide for the conduct of comparative effectiveness research and to amend the Internal Revenue Code of 1986 to establish a Comparative Effectiveness Research Trust Fund, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "Comparative Effective-
- 5 ness Research Act of 2008".

1	SEC. 2. COMPARATIVE EFFECTIVENESS RESEARCH.
2	(a) IN GENERAL.—Title XI of the Social Security Act
3	(42 U.S.C. 1301 et seq.) is amended by adding at the end
4	the following new part:
5	"Part D—Comparative Effectiveness Research
6	"COMPARATIVE EFFECTIVENESS RESEARCH
7	"SEC. 1181. (a) DEFINITIONS.—In this section:
8	"(1) BOARD.—The term 'Board' means the
9	Board of Governors established under subsection (f).
10	"(2) Comparative clinical effectiveness
11	RESEARCH.—
12	"(A) IN GENERAL.—The term 'compara-
13	tive clinical effectiveness research' means re-
14	search evaluating and comparing the clinical ef-
15	fectiveness, risks, and benefits of 2 or more
16	medical treatments, services, and items de-
17	scribed in subparagraph (B).
18	"(B) MEDICAL TREATMENTS, SERVICES,
19	AND ITEMS DESCRIBED.—The medical treat-
20	ments, services, and items described in this sub-
21	paragraph are health care interventions, proto-
22	cols for treatment, procedures, medical devices,
23	diagnostic tools, pharmaceuticals (including
24	drugs and biologicals), and any other processes
25	or items being used in the treatment and diag-

1	nosis of, or prevention of illness or injury in,
2	patients.
3	"(3) Comparative effectiveness re-
4	SEARCH.—The term 'comparative effectiveness re-

search' means research evaluating and comparing
the implications and outcomes of 2 or more health
care strategies to address a particular medical condition.

9 "(4) CONFLICTS OF INTEREST.—The term 10 'conflicts of interest' means associations, including 11 financial and personal, that may be reasonably as-12 sumed to have the potential to bias an individual's 13 decisions in matters related to the Institute or the 14 conduct of activities under this section.

15 "(5) INSTITUTE.—The term 'Institute' means
16 the 'Health Care Comparative Effectiveness Re17 search Institute' established under subsection (b)(1).
18 "(b) HEALTH CARE COMPARATIVE EFFECTIVENESS
19 RESEARCH INSTITUTE.—

20 "(1) ESTABLISHMENT.—There is authorized to
21 be established a nonprofit corporation, to be known
22 as the "Health Care Comparative Effectiveness Re23 search Institute" which is neither an agency nor es24 tablishment of the United States Government.

"(2) APPLICATION OF PROVISIONS.—The Insti tute shall be subject to the provisions of this section,
 and, to the extent consistent with this section, to the
 District of Columbia Nonprofit Corporation Act.

5 "(3) FUNDING OF COMPARATIVE EFFECTIVE-6 NESS RESEARCH.—For fiscal year 2009 and each 7 subsequent fiscal year, amounts in the Comparative 8 Effectiveness Research Trust Fund (referred to in 9 this section as the 'CERTF') under section 9511 of 10 the Internal Revenue Code of 1986 shall be avail-11 able, without further appropriation, to the Institute 12 to carry out this section.

13 "(c) PURPOSE.—The purpose of the Institute is to improve health care delivered to individuals in the United 14 15 States by advancing the quality and thoroughness of evidence concerning the manner in which diseases, disorders, 16 17 and other health conditions can effectively and appro-18 priately be prevented, diagnosed, treated, and managed 19 clinically through research and evidence synthesis, and the 20dissemination of research findings with respect to the rel-21 ative outcomes, effectiveness, and appropriateness of the 22 medical treatments, services, and items described in sub-23 section (a)(2)(B).

24 "(d) DUTIES.—

1	"(1) Identifying research priorities and
2	ESTABLISHING RESEARCH PROJECT AGENDA.—
3	"(A) IDENTIFYING RESEARCH PRIOR-
4	ITIES.—The Institute shall identify national
5	priorities for comparative clinical effectiveness
6	research, taking into account factors, includ-
7	ing—
8	"(i) disease incidence, prevalence, and
9	burden in the United States;
10	"(ii) evidence gaps in terms of clinical
11	outcomes;
12	"(iii) practice variations, including
13	variations in delivery and outcomes by ge-
14	ography, treatment site, provider type, and
15	patient subgroup;
16	"(iv) the potential for new evidence
17	concerning certain categories of health care
18	services or treatments to improve patient
19	health and well-being, and the quality of
20	care; and
21	"(v) the effect or potential for an ef-
22	fect on health expenditures associated with
23	a health condition or the use of a par-
24	ticular medical treatment, service, or item.

1	"(B) ESTABLISHING RESEARCH PROJECT
2	AGENDA.—
3	"(i) IN GENERAL.—The Institute shall
4	establish and update a research project
5	agenda to address the priorities identified
6	under subparagraph (A), taking into con-
7	sideration the types of research that might
8	address each priority and the relative value
9	(determined based on the cost of con-
10	ducting such research compared to the po-
11	tential usefulness of the information pro-
12	duced by such research) associated with
13	such different types of research, and such
14	other factors as the Institute determines
15	appropriate.
16	"(ii) Consideration of need to
17	CONDUCT A SYSTEMATIC REVIEW.—In es-
18	tablishing and updating the research
19	project agenda under clause (i), the Insti-
20	tute shall consider the need to conduct a
21	systematic review of existing research be-
22	fore providing for the conduct of new re-
23	search under paragraph (2)(A).
24	"(2) CARRYING OUT RESEARCH PROJECT AGEN-
25	DA.—

1	"(A) Comparative clinical effective-
2	NESS RESEARCH.—In carrying out the research
3	project agenda established under paragraph
4	(1)(B), the Institute shall provide for the con-
5	duct of appropriate research and the synthesis
6	of evidence, in accordance with the methodo-
7	logical standards adopted under paragraph (9),
8	using methods, including the following:
9	"(i) Systematic reviews and assess-
10	ments of existing research and evidence.
11	"(ii) Clinical research, such as ran-
12	domized controlled trials and observational
13	studies.
14	"(iii) Any other methodologies rec-
15	ommended by the methodology committee
16	established under paragraph (6) that are
17	adopted by the Board under paragraph
18	(9).
19	"(B)(i) Contracts with federal agen-
20	CIES AND INSTRUMENTALITIES.—The Institute
21	shall give preference to agencies and instrumen-
22	talities of the Federal Government that have ex-
23	perience in conducting comparative clinical ef-
24	fectiveness research, such as the Agency for
25	Healthcare Research and Quality, when enter-

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1	ing into contracts for the management and con-
2	duct of research in accordance with the re-
3	search project agenda established under para-
4	graph (1)(B), to the extent that such contracts
5	are authorized under the governing statutes of
6	such agencies and instrumentalities.
7	"(ii) Contracts with other enti-
8	TIES.—The Institute may enter into contracts
9	with appropriate private sector research or
10	study-conducting entities for the conduct of re-
11	search described in clause (i).
12	"(iii) Conditions for contracts.—A
13	contract entered into under this subparagraph
14	shall require that the agency, instrumentality,
15	or other entity—
16	"(I) abide by the transparency and
17	conflicts of interest requirements that
18	apply to the Institute with respect to the
19	research managed or conducted under such
20	contract;
21	"(II) comply with the methodological
22	standards adopted under paragraph (9)
23	with respect to such research; and
24	"(III) take into consideration public
25	comments on the study design that are

1	transmitted by the Institute to the agency,
2	instrumentality, or other entity under sub-
3	section $(i)(1)(B)$ during the finalization of
4	the study design and transmit responses to
5	such comments to the Institute, which will
6	publish such comments, responses, and fi-
7	nalized study design in accordance with
8	subsection (i)(3)(A)(iii) prior to the con-
9	duct of such research.
10	"(iv) Coverage of copayments or coin-
11	SURANCE.—A contract entered into under this
12	subparagraph may allow for the coverage of co-
13	payments or co-insurance, or allow for other ap-
14	propriate measures, to the extent that such cov-
15	erage or other measures are necessary to pre-
16	serve the validity of a research project, such as
17	in the case where the research project must be
18	blinded.
19	"(C) REVIEW AND UPDATE OF EVI-
20	DENCE.—The Institute shall review and update
21	evidence on a periodic basis, in order to take
22	into account new research and evolving evidence
23	as they become available, as appropriate.
24	"(D) TAKING INTO ACCOUNT POTENTIAL
25	DIFFERENCES.—Research shall—

1	"(i) be designed, as appropriate, to
2	take into account the potential for dif-
3	ferences in the effectiveness of health care
4	treatments, services, and items as used
5	with various subpopulations, such as racial
6	and ethnic minorities, women, different age
7	groups, and individuals with different
8	comorbidities; and
9	"(ii) seek to include members of such
10	subpopulations as subjects in the research
11	as feasible and appropriate.
12	"(3) Study and report on feasibility of
13	CONDUCTING RESEARCH IN-HOUSE.—
14	"(A) Study.—The Institute shall conduct
15	a study on the feasibility of conducting research
16	in-house.
17	"(B) REPORT.—Not later than 5 years
18	after the date of enactment of this section, the
19	Institute shall submit a report to Congress con-
20	taining the results of the study conducted under
21	subparagraph (A).
22	"(4) DATA COLLECTION.—
23	"(A) IN GENERAL.—The Secretary shall,
24	with appropriate safeguards for privacy, make
25	available to the Institute such data collected by

1	the Centers for Medicare & Medicaid Services
2	under the programs under titles XVIII, XIX,
3	and XXI as the Institute may require to carry
4	out this section. The Institute may also request
5	and, if such request is granted, obtain data
6	from Federal, State, or private entities.
7	"(B) USE OF DATA.—The Institute shall
8	only use data provided to the Institute under
9	subparagraph (A) in accordance with laws and
10	regulations governing the release and use of
11	such data, including applicable confidentiality
12	and privacy standards.
13	"(5) Appointing advisory panels.—
14	"(A) IN GENERAL.—The Institute may ap-
15	point permanent or ad hoc advisory panels as
16	determined appropriate by the Institute to as-
17	sist in the establishment and carrying out of
18	the research project agenda under paragraphs
19	(1) and (2), respectively. Panels may advise or
20	guide the Institute in matters such as identi-
21	fying gaps in and updating medical evidence
22	and identifying research priorities and potential
23	study designs in order to ensure that the infor-
24	mation produced from such research is clinically
25	relevant to decisions made by clinicians and pa-

1	tients at the point of care and may provide ad-
2	vice throughout the conduct of research.
3	"(B) COMPOSITION.—An advisory panel
4	appointed under subparagraph (A) shall include
5	representatives of clinicians and patients and
6	may include experts in scientific and health
7	services research, health services delivery, and
8	the manufacture of health items who have expe-
9	rience in the relevant topic, project, or category
10	for which the panel is established.
11	"(6) Establishing methodology com-
12	MITTEE.—
13	"(A) IN GENERAL.—The Institute shall es-
14	tablish a standing methodology committee to
15	carry out the functions described in subpara-
16	graph (C).
17	"(B) Appointment and composition.—
18	Members shall be appointed to the methodology
19	committee established under subparagraph (A)
20	by the Comptroller General of the United
21	States. Members appointed to the methodology
22	committee shall be experts in their scientific
23	field, such as health services research, clinical
24	research, comparative effectiveness research,
25	biostatistics, and research methodologies.

1	Stakeholders with such expertise may be ap-
2	pointed to the methodology committee.
3	"(C) FUNCTIONS.—Subject to subpara-
4	graph (D), the methodology committee shall
5	work to develop and improve the science of
6	comparative effectiveness research by under-
7	taking the following activities:
8	"(i) Not later than 1 year after the
9	date on which the members of the method-
10	ology committee are appointed under sub-
11	paragraph (B), developing and periodically
12	updating methodological standards regard-
13	ing outcomes measures, risk adjustment,
14	statistical protocols, evaluation of evidence,
15	conduct of research, and other aspects of
16	research and assessment to be used when
17	conducting research on comparative clinical
18	effectiveness (and procedures for the use of
19	such standards) in order to help ensure ac-
20	curate and effective comparisons. Such
21	standards shall also include methods by
22	which new information, data, or advances
23	in technology are considered and incor-
24	porated into ongoing research projects by
25	the Institute, as appropriate. In developing

1	and updating methodological standards
2	under this clause, the methodology com-
3	mittee shall ensure that such standards are
4	scientifically based.
5	"(ii) Not later than 5 years after such
6	date, examining the following:
7	"(I) Methods by which various
8	aspects of the health care delivery sys-
9	tem (such as benefit design and per-
10	formance, and health services organi-
11	zation, management, and delivery)
12	could be assessed and compared for
13	their relative effectiveness, benefits,
14	risks, advantages, and disadvantages
15	in a scientifically valid and standard-
16	ized way.
17	"(II) Methods by which cost-ef-
18	fectiveness and value could be as-
19	sessed in a scientifically valid and
20	standardized way.
21	"(D) CONSULTATION AND CONDUCT OF
22	EXAMINATIONS.—
23	"(i) IN GENERAL.—Subject to clause
24	(iii), in undertaking the activities described

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1	in subparagraph (C), the methodology
2	committee shall—
3	"(I) consult or contract with 1 or
4	more of the entities described in
5	clause (ii); and
6	"(II) consult with stakeholders
7	and other entities knowledgeable in
8	relevant fields, as appropriate.
9	"(ii) ENTITIES DESCRIBED.—The fol-
10	lowing entities are described in this clause:
11	"(I) The Institute of Medicine of
12	the National Academies.
13	"(II) The Agency for Healthcare
14	Research and Quality.
15	"(III) The National Institutes of
16	Health.
17	"(iii) Conduct of examinations.—
18	The methodology committee shall contract
19	with the Institute of Medicine of the Na-
20	tional Academies for the conduct of the ex-
21	aminations described in subclauses (I) and
22	(II) of subparagraph (C)(ii).
23	"(E) Reports.—The methodology com-
24	mittee shall submit reports to the Board on the
25	committee's performance of the functions de-

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1	scribed in subparagraph (C). Reports submitted
2	under the preceding sentence with respect to
3	the functions described in clause (i) of such
4	subparagraph shall contain recommendations—
5	"(i) for the Institute to adopt meth-
6	odological standards developed and up-
7	dated by the methodology committee under
8	such subparagraph; and
9	"(ii) for such other action as the
10	methodology committee determines is nec-
11	essary to comply with such methodological
12	standards.
13	"(7) Providing for a peer-review proc-
14	ESS.—
15	"(A) IN GENERAL.—The Institute shall en-
16	sure that there is a process for peer review of
17	the research conducted under this section.
18	Under such process—
19	"(i) evidence from research conducted
20	under this section shall be reviewed to as-
21	sess scientific integrity and adherence to
22	methodological standards adopted under
23	paragraph (9); and
24	"(ii) a list of the names of individuals
25	contributing to any peer-review process

1	during the preceding year or years shall be
2	made public and included in annual reports
3	in accordance with paragraph $(11)(D)$.
4	"(B) Composition.—Such peer-review
5	process shall have been designed in a manner so
6	as to avoid bias and conflicts of interest on the
7	part of the reviewers and shall be composed of
8	experts in the scientific field relevant to the re-
9	search under review.
10	"(C) USE OF EXISTING PROCESSES.—In
11	the case where the Institute enters into a con-
12	tract or other agreement with another entity for
13	the conduct or management of research under
14	this section, the Institute may utilize the peer-
15	review process of such entity if such process
16	meets the requirements under subparagraphs
17	(A) and (B).
18	"(8) DISSEMINATION OF RESEARCH FIND-
19	INGS.—
20	"(A) IN GENERAL.—The Institute shall
21	disseminate research findings to clinicians, pa-
22	tients, and the general public in accordance
23	with the dissemination protocols and strategies
24	adopted under paragraph (9). Research findings
25	disseminated—

1	"(i) shall convey findings of research
2	so that they are comprehensible and useful
3	to patients and providers in making health
4	care decisions;
5	"(ii) shall discuss findings and other
6	considerations specific to certain sub-
7	populations, risk factors, and
8	comorbidities, as appropriate;
9	"(iii) shall include considerations such
10	as limitations of research and what further
11	research may be needed, as appropriate;
12	"(iv) shall not include practice guide-
13	lines or policy recommendations; and
14	"(v) shall not include any data the
15	dissemination of which would violate the
16	privacy of research participants or violate
17	any confidentiality agreements made with
18	respect to the use of data under this sec-
19	tion.
20	"(B) DISSEMINATION PROTOCOLS AND
21	STRATEGIES.—The Institute shall develop pro-
22	tocols and strategies for the appropriate dis-
23	semination of research findings in order to en-
24	sure effective communication of such findings
25	and the use and incorporation of such findings

1 into relevant activities for the purpose of in-2 forming higher quality and more effective and 3 efficient decisions regarding medical treat-4 ments, services, and items. In developing and 5 adopting such protocols and strategies, the In-6 stitute shall consult with stakeholders con-7 cerning the types of dissemination that will be most useful to the end users of the information 8 9 and may provide for the utilization of multiple 10 formats for conveying findings to different audi-11 ences. "(C) 12 DEFINITION OF RESEARCH FIND-13 INGS.—In this paragraph, the term 'research 14 findings' means the results of a study, ap-15 praisal, or assessment. (9)16 ADOPTION.—Subject subsection to 17 (i)(1)(A)(i), the Institute shall adopt the national

18 priorities identified under paragraph (1)(A), the re-19 search project agenda established under paragraph 20 (1)(B), the methodological standards developed and 21 updated by the methodology committee under para-22 graph (6)(C)(i), any peer-review process provided 23 under paragraph (7), and dissemination protocols 24 and strategies developed under paragraph (8)(B) by 25 majority vote. In the case where the Institute does O:\MAL\MAL08420.xml

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1 not adopt such national priorities, research project 2 agenda, methodological standards, peer-review proc-3 ess, or dissemination protocols and strategies in ac-4 cordance with the preceding sentence, the national 5 priorities, research project agenda, methodological 6 standards, peer-review process, or dissemination pro-7 tocols and strategies shall be referred to the appro-8 priate staff or entity within the Institute (or, in the 9 case of the methodological standards, the method-10 ology committee) for further review. 11 "(10) COORDINATION OF RESEARCH AND RE-

12 SOURCES AND BUILDING CAPACITY FOR13 SEARCH.—

14 "(A) COORDINATION OF RESEARCH AND 15 **RESOURCES.**—The Institute shall coordinate re-16 search conducted, commissioned, or otherwise 17 funded under this section with comparative clin-18 ical effectiveness and other relevant research 19 and related efforts conducted by public and pri-20 vate agencies and organizations in order to en-21 sure the most efficient use of the Institute's re-22 sources and that research is not duplicated un-23 necessarily.

24 "(B) BUILDING CAPACITY FOR RE25 SEARCH.—The Institute may build capacity for

1 comparative clinical effectiveness research and 2 other relevant research and related efforts 3 through appropriate activities, such as making 4 payments, up to 5 percent of the amounts ap-5 propriated or credited to the CERTF under 6 section 9511(b) of the Internal Revenue Code 7 of 1986 with respect to the fiscal year, to The 8 Cochrane Collaboration (or a successor organi-9 zation) to support the infrastructure of The 10 Cochrane Collaboration (or a successor organi-11 zation) or to provide for sets of reviews related 12 to a particular topic or associated with a par-13 ticular review group. 14 "(C) INCLUSION IN ANNUAL REPORTS.— 15 The Institute shall report on any coordination 16 and capacity building conducted under this 17 paragraph in annual reports in accordance with 18 paragraph (11)(E). 19 "(11) ANNUAL REPORTS.—The Institute shall 20 submit an annual report to Congress and the Presi-21 dent, and shall make the annual report available to 22 the public. Such report shall contain— 23 "(A) a description of the activities con-24 ducted under this section during the preceding 25

year, including the use of amounts appropriated

1	or credited to the CERTF under section
2	9511(b) of the Internal Revenue Code of 1986
3	to carry out this section, research projects com-
4	pleted and underway, and a summary of the
5	findings of such projects;
6	"(B) the research project agenda and
7	budget of the Institute for the following year;
8	"(C) a description of research priorities
9	identified under paragraph (1)(A), dissemina-
10	tion protocols and strategies developed by the
11	Institute under paragraph (8)(B), and meth-
12	odological standards developed and updated by
13	the methodology committee under paragraph
14	(6)(C)(i) that are adopted under paragraph (9)
15	during the preceding year;
16	"(D) the names of individuals contributing
17	to any peer-review process provided under para-
18	graph (7) during the preceding year or years, in
19	a manner such that those individuals cannot be
20	identified with a particular research project;
21	and
22	"(E) a description of efforts by the Insti-
23	tute under paragraph (10) to—
24	"(i) coordinate the research con-
25	ducted, commissioned, or otherwise funded

1	under this section and the resources of the
2	Institute with research and related efforts
3	conducted by other private and public enti-
4	ties; and
5	"(ii) build capacity for comparative
6	clinical effectiveness research and other
7	relevant research and related efforts
8	through appropriate activities.
9	"(F) any other relevant information (in-
10	cluding information on the membership of the
11	Board, advisory panels appointed under para-
12	graph (5), the methodology committee estab-
13	lished under paragraph (6), and the executive
14	staff of the Institute, any conflicts of interest
15	with respect to the members of such Board, ad-
16	visory panels, and methodology committee, or
17	with respect to any individuals selected for em-
18	ployment as executive staff of the Institute, and
19	any bylaws adopted by the Board during the
20	preceding year).
21	"(e) Administration.—
22	"(1) IN GENERAL.—Subject to paragraph (2) ,
23	the Board shall carry out the duties of the Institute.

1	"(2) Nondelegable duties.—The activities
2	described in subsections $(b)(3)(D)$, $(d)(1)$, and
3	(d)(9) are nondelegable.
4	"(f) Board of Governors.—
5	"(1) IN GENERAL.—The Institute shall have a
6	Board of Governors, which shall consist of the fol-
7	lowing members:
8	"(A) The Secretary of Health and Human
9	Services (or the Secretary's designee).
10	"(B) The Director of the Agency for
11	Healthcare Research and Quality (or the Direc-
12	tor's designee).
13	"(C) The Director of the National Insti-
14	tutes of Health (or the Director's designee).
15	"(D) 18 members appointed by the Comp-
16	troller General of the United States not later
17	than 6 months after the date of enactment of
18	this section, as follows:
19	"(i) 3 members representing patients
20	and health care consumers.
21	"(ii) 3 members representing prac-
22	ticing physicians, including surgeons.
23	"(iii) 3 members representing agen-
24	cies that administer public programs, as
25	follows:

1 "(I) 1 member representing the 2 Centers for Medicare & Medicaid 3 Services who has experience in admin-4 istering the program under title 5 XVIII. 6 "(II) 1 member representing 7 agencies that administer State health

- 8 programs (who may represent the 9 Centers for Medicare & Medicaid 10 Services and have experience in ad-11 ministering the program under title
- 12 XIX or the program under title XXI 13 or be a governor of a State).
- "(III) 1 member representing 14 15 agencies that administer other Fed-16 eral health programs (such as a 17 health program of the Department of 18 Defense under chapter 55 of title 10, 19 United States Code, the Federal em-20 ployees health benefits program under 21 chapter 89 of title 5 of such Code, a 22 health program of the Department of 23 Veterans Affairs under chapter 17 of 24 title 38 of such Code, or a medical

1	care program of the Indian Health
2	Service or of a tribal organization).
3	"(iv) 3 members representing private
4	payers, of whom at least 1 member shall
5	represent health insurance issuers and at
6	least 1 member shall represent employers
7	who self-insure employee benefits.
8	"(v) 3 members representing pharma-
9	ceutical, device, and technology manufac-
10	turers or developers.
11	"(vi) 1 member representing nonprofit
12	organizations involved in health services re-
13	search.
14	"(vii) 1 member representing organi-
15	zations that focus on quality measurement
16	and improvement or decision support.
17	"(viii) 1 member representing inde-
18	pendent health services researchers.
19	"(2) QUALIFICATIONS.—
20	"(A) DIVERSE REPRESENTATION OF PER-
21	SPECTIVES.—The Board shall represent a broad
22	range of perspectives and collectively have sci-
23	entific expertise in clinical health sciences re-
24	search, including epidemiology, decisions
25	sciences, health economics, and statistics.

1	"(B) Conflicts of interest.—
2	"(i) IN GENERAL.—In appointing
3	members of the Board under paragraph
4	(1)(D), the Comptroller General of the
5	United States shall take into consideration
6	any conflicts of interest of potential ap-
7	pointees. Any conflicts of interest of mem-
8	bers appointed to the Board under para-
9	graph (1) shall be disclosed in accordance
10	with subsection $(i)(4)(B)$.
11	"(ii) RECUSAL.—A member of the
12	Board shall be recused from participating
13	with respect to a particular research
14	project or other matter considered by the
15	Board in carrying out its research project
16	agenda under subsection $(d)(2)$ in the case
17	where the member (or an immediate family
18	member of such member) has a financial
19	or personal interest directly related to the
20	research project or the matter that could
21	affect or be affected by such participation.
22	"(3) TERMS.—
23	"(A) IN GENERAL.—A member of the
24	Board appointed under paragraph $(1)(D)$ shall
25	be appointed for a term of 6 years, except with

1	respect to the members first appointed under
2	such paragraph—
3	"(i) 6 shall be appointed for a term of
4	6 years;
5	"(ii) 6 shall be appointed for a term
6	of 4 years; and
7	"(iii) 6 shall be appointed for a term
8	of 2 years.
9	"(B) LIMITATION.—No individual shall be
10	appointed to the Board under paragraph (1)(D)
11	for more than 2 terms.
12	"(C) EXPIRATION OF TERM.—Any member
13	of the Board whose term has expired may serve
14	until such member's successor has taken office,
15	or until the end of the calendar year in which
16	such member's term has expired, whichever is
17	earlier.
18	"(D) VACANCIES.—
19	"(i) IN GENERAL.—Any member ap-
20	pointed to fill a vacancy prior to the expi-
21	ration of the term for which such mem-
22	ber's predecessor was appointed shall be
23	appointed for the remainder of such term.
24	"(ii) VACANCIES NOT TO AFFECT
25	POWER OF BOARD.—A vacancy on the

1	Board shall not affect its powers, but shall
2	be filled in the same manner as the origi-
3	nal appointment was made.
4	"(4) Chairperson and vice-chairperson.—
5	"(A) IN GENERAL.—The Comptroller Gen-
6	eral of the United States shall designate a
7	Chairperson and Vice-Chairperson of the Board
8	from among the members of the Board ap-
9	pointed under paragraph (1)(D).
10	"(B) TERM.—The members so designated
11	shall serve as Chairperson and Vice-Chair-
12	person of the Board for a period of 3 years.
13	"(5) Compensation.—
14	"(A) IN GENERAL.—A member of the
15	Board shall be entitled to compensation at the
16	per diem equivalent of the rate provided for
17	level IV of the Executive Schedule under section
18	5315 of title 5, United States Code.
19	"(B) TRAVEL EXPENSES.—While away
20	from home or regular place of business in the
21	performance of duties for the Board, each mem-
22	ber of the Board may receive reasonable travel,
23	subsistence, and other necessary expenses.
24	"(6) DIRECTOR AND STAFF; EXPERTS AND
25	CONSULTANTS.—The Board may—

1	"(A) employ and fix the compensation of
2	an executive director and such other personnel
3	as may be necessary to carry out the duties of
4	the Institute;
5	"(B) seek such assistance and support as
6	may be required in the performance of the du-
7	ties of the Institute from appropriate depart-
8	ments and agencies of the Federal Government;
9	"(C) enter into contracts or make other ar-
10	rangements and make such payments as may
11	be necessary for performance of the duties of
12	the Institute;
13	"(D) provide travel, subsistence, and per
14	diem compensation for individuals performing
15	the duties of the Institute, including members
16	of any advisory panel appointed under sub-
17	section $(d)(5)$, members of the methodology
18	committee established under subsection $(d)(6)$,
19	and individuals selected to contribute to any
20	peer-review process under subsection $(d)(7)$;
21	and
22	"(E) prescribe such rules, regulations, and
23	bylaws as the Board determines necessary with
24	respect to the internal organization and oper-
25	ation of the Institute.

1	"(7) MEETINGS AND HEARINGS.—The Board
2	shall meet and hold hearings at the call of the
3	Chairperson or a majority of its members. In the
4	case where the Board is meeting on matters not re-
5	lated to personnel, Board meetings shall be open to
6	the public and advertised.
7	"(8) QUORUM.—A majority of the members of
8	the Board shall constitute a quorum for purposes of
9	conducting the duties of the Institute, but a lesser
10	number of members may meet and hold hearings.
11	"(g) FINANCIAL OVERSIGHT.—
12	"(1) CONTRACT FOR AUDIT.—The Institute
13	shall provide for the conduct of financial audits of
14	the Institute on an annual basis by a private entity
15	with expertise in conducting financial audits.
16	"(2) Review of audit and report to con-
17	GRESS.—The Comptroller General of the United
18	States shall—
19	"(A) review the results of the audits con-
20	ducted under paragraph (1) ; and
21	"(B) submit a report to Congress con-
22	taining the results of such audits and review.
23	"(h) Governmental Oversight.—
24	"(1) REVIEW AND REPORTS.—

	3
1	"(A) IN GENERAL.—The Comptroller Gen-
2	eral of the United States shall review the fol-
3	lowing:
4	"(i) Processes established by the In-
5	stitute, including those with respect to the
6	identification of research priorities under
7	subsection $(d)(1)(A)$ and the conduct of re-
8	search projects under this section. Such re-
9	view shall determine whether information
10	produced by such research projects—
11	"(I) is objective and credible;
12	"(II) is produced in a manner
13	consistent with the requirements
14	under this section; and
15	"(III) is developed through a
16	transparent process.
17	"(ii) The overall effect of the Institute
18	and the effectiveness of activities con-
19	ducted under this section, including an as-
20	sessment of—
21	((I) the utilization of the find-
22	ings of research conducted under this
23	section by health care decision mak-
24	ers; and

"(II) the effect of the Institute
and such activities on innovation and
on the health economy of the United
States.
"(B) REPORTS.—Not later than 5 years
after the date of enactment of this section, and
not less frequently than every 5 years there-

8 after, the Comptroller General of the United 9 States shall submit a report to Congress con-10 taining the results of the review conducted 11 under subparagraph (A), together with rec-12 ommendations for such legislation and adminis-13 trative action as the Comptroller General deter-14 mines appropriate.

15 "(2) FUNDING ASSESSMENT.—

"(A) IN GENERAL.—The Comptroller Gen-16 17 eral of the United States shall assess the ade-18 quacy and use of funding for the Institute and 19 activities conducted under this section under 20 the CERTF under section 9511 of the Internal 21 Revenue Code of 1986. Such assessment shall 22 include a determination as to whether, based on 23 the utilization of findings by public and private 24 payers, each of the following are appropriate 25 sources of funding for the Institute, including a

1	determination of whether such sources of fund-
2	ing should be continued or adjusted:
3	"(i) The transfer of funds from the
4	Federal Hospital Insurance Trust Fund
5	under section 1817 and the Federal Sup-
6	plementary Medical Insurance Trust Fund
7	under section 1841 to the CERTF under
8	section 1182.
9	"(ii) The amounts appropriated under
10	subparagraphs (A), (B), (C), (D)(ii), and
11	(E)(ii) of subsection $(b)(1)$ of such section
12	9511.
13	"(iii) Private sector contributions
14	under subparagraphs $(D)(i)$ and $(E)(i)$ of
15	such subsection $(b)(1)$.
16	"(B) REPORT.—Not later than 8 years
17	after the date of enactment of this section, the
18	Comptroller General of the United States shall
19	submit a report to Congress containing the re-
20	sults of the assessment conducted under sub-
21	paragraph (A), together with recommendations
22	for such legislation and administrative action as
23	the Comptroller General determines appro-
24	• .
21	priate.

1 "(i) Ensuring Transparency, Credibility, and 2 ACCESS.—The Institute shall establish procedures to en-3 sure that the following requirements for ensuring trans-4 parency, credibility, and access are met: 5 "(1) Public comment periods.— 6 "(A) IN GENERAL.—The Institute shall 7 provide for a public comment period of not less 8 than 30 and not more than 60 days at the fol-9 lowing times: "(i) Prior to the adoption of the na-10 11 tional priorities identified under subsection 12 (d)(1)(A), the research project agenda es-13 tablished under subsection (d)(1)(B), the 14 methodological standards developed and 15 updated by the methodology committee 16 under subsection (d)(6)(C)(i), the peer-re-17 view process generally provided under sub-18 section (d)(7), and dissemination protocols 19 and strategies developed by the Institute 20 under subsection (d)(8)(B) in accordance 21 with subsection (d)(9). 22 "(ii) Prior to the finalization of indi-23 vidual study designs. "(B) 24 TRANSMISSION OF PUBLIC COM-25 MENTS ON STUDY DESIGN.—The Institute shall

1	transmit public comments submitted during the
2	public comment period described in subpara-
3	graph (A)(ii) to the entity conducting research
4	with respect to which the individual study de-
5	sign is being finalized.
6	"(2) Additional forums.—The Institute
7	shall, in addition to the public comment periods de-
8	scribed in paragraph $(1)(A)$, support forums to in-
9	crease public awareness and obtain and incorporate
10	public feedback through media (such as an Internet
11	website) on the following:
12	"(A) The identification of research prior-
13	ities and the establishment of the research
14	project agenda under subparagraphs (A) and
15	(B), respectively, of subsection $(d)(1)$.
16	"(B) Research findings.
17	"(C) Any other duties, activities, or proc-
18	esses the Institute determines appropriate.
19	"(3) PUBLIC AVAILABILITY.—The Institute
20	shall make available to the public and disclose
21	through the official public Internet website of the In-
22	stitute, and through other forums and media the In-
23	stitute determines appropriate, the following:
24	"(A) The process and methods for the con-
25	duct of research under this section, including—

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1	"(C) Bylaws, processes, and proceedings of
2	the Institute, to the extent practicable and as
3	the Institute determines appropriate.
4	"(D) Not later than 90 days after receipt
5	by the Institute of a relevant report or research
6	findings, appropriate information contained in
7	such report or findings.
8	"(4) Conflicts of interest.—The Institute
9	shall—
10	"(A) in appointing members to an advisory
11	panel under subsection $(d)(5)$ and the method-
12	ology committee under subsection $(d)(6)$, and in
13	selecting individuals to contribute to any peer-
14	review process under subsection $(d)(7)$ and for
15	employment as executive staff of the Institute,
16	take into consideration any conflicts of interest
17	of potential appointees, participants, and staff;
18	and
19	"(B) include a description of any such con-
20	flicts of interest and conflicts of interest of
21	Board members in the annual report under sub-
22	section $(d)(11)$, except that, in the case of indi-
23	viduals contributing to any such peer review
24	process, such description shall be in a manner

1	such that those individuals cannot be identified
2	with a particular research project.
3	"(j) RULES.—
4	"(1) GIFTS.—The Institute, or the Board and
5	staff of the Institute acting on behalf of the Insti-
6	tute, may not accept gifts, bequeaths, or donations
7	of services or property.
8	"(2) Establishment and prohibition on
9	ACCEPTING OUTSIDE FUNDING OR CONTRIBU-
10	TIONS.—The Institute may not—
11	"(A) establish a corporation other than as
12	provided under this section; or
13	"(B) accept any funds or contributions
14	other than as provided under this part.
15	"(k) Rules of Construction.—
16	"(1) COVERAGE.—Nothing in this section shall
17	be construed—
18	"(A) to permit the Institute to mandate
19	coverage, reimbursement, or other policies for
20	any public or private payer; or
21	"(B) as preventing the Secretary from cov-
22	ering the routine costs of clinical care received
23	by an individual entitled to, or enrolled for, ben-
24	efits under title XVIII, XIX, or XXI in the case
25	where such individual is participating in a clin-

ical trial and such costs would otherwise be cov ered under such title with respect to the bene ficiary.

4 "(2) REPORTS AND FINDINGS.—None of the reports submitted under this section or research find6 ings disseminated by the Institute shall be construed
7 as mandates, guidelines, or recommendations for
8 payment, coverage, or treatment.

9 "TRUST FUND TRANSFERS TO COMPARATIVE

10 EFFECTIVENESS RESEARCH TRUST FUND

11 "SEC. 1182. (a) IN GENERAL.—The Secretary shall 12 provide for the transfer, from the Federal Hospital Insur-13 ance Trust Fund under section 1817 and the Federal Sup-14 plementary Medical Insurance Trust Fund under section 15 1841, in proportion (as estimated by the Secretary) to the 16 total expenditures during such fiscal year that are made 17 under title XVIII from the respective trust fund, to the 18 Comparative Effectiveness Research Trust Fund (referred 19 to in this section as the 'CERTF') under section 9511 20 of the Internal Revenue Code of 1986, the following:

"(1) For fiscal year 2012, an amount equal to
50 cents multiplied by the average number of individuals entitled to benefits under part A, or enrolled
under part B, of title XVIII during such fiscal year.
"(2) For each of fiscal years 2013, 2014, 2015,
2016, 2017, and 2018, an amount equal to \$1 mul-

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tiplied by the average number of individuals entitled
 to benefits under part A, or enrolled under part B,
 of title XVIII during such fiscal year.

4 "(b) ADJUSTMENTS FOR INCREASES IN HEALTH 5 CARE SPENDING.—In the case of any fiscal year begin-6 ning after September 30, 2013, the dollar amount in effect 7 under subsection (a)(2) for such fiscal year shall be equal 8 to the sum of such dollar amount for the previous fiscal 9 year (determined after the application of this subsection), 10 plus an amount equal to the product of—

11 "(1) such dollar amount for the previous fiscal12 year, multiplied by

13 "(2) the percentage increase in the projected 14 per capita amount of National Health Expenditures 15 from the calendar year in which the previous fiscal 16 year ends to the calendar year in which the fiscal 17 year involved ends, as most recently published by the 18 Secretary before the beginning of the fiscal year.". 19 (b) COORDINATION WITH PROVIDER EDUCATION 20 AND TECHNICAL ASSISTANCE.—Section 1889(a) of the 21 Social Security Act (42 U.S.C. 1395zz(a)) is amended by 22 inserting "and to enhance the understanding of and utili-23 zation by providers of services and suppliers of research 24 findings disseminated by the Health Care Comparative Ef-

fectiveness Research Institute established under section
 1181" before the period at the end.

3 (c) COMPARATIVE EFFECTIVENESS RESEARCH
4 TRUST FUND; FINANCING FOR TRUST FUND.—

5 (1) ESTABLISHMENT OF TRUST FUND.—

6 (A) IN GENERAL.—Subchapter A of chap-7 ter 98 of the Internal Revenue Code of 1986 8 (relating to establishment of trust funds) is 9 amended by adding at the end the following 10 new section:

11 "SEC. 9511. COMPARATIVE EFFECTIVENESS RESEARCH12TRUST FUND.

13 "(a) CREATION OF TRUST FUND.—There is estab-14 lished in the Treasury of the United States a trust fund 15 to be known as the 'Comparative Effectiveness Research 16 Trust Fund' (hereafter in this section referred to as the 17 'CERTF'), consisting of such amounts as may be appro-18 priated or credited to such Trust Fund as provided in this 19 section and section 9602(b).

20 "(b) Transfers to Fund.—

21 "(1) APPROPRIATION.—There are hereby appropriated to the Trust Fund the following:

- 23 "(A) For fiscal year 2009, \$5,000,000.
- 24 "(B) For fiscal year 2010, \$25,000,000.
- 25 "(C) For fiscal year 2011, \$75,000,000.

1	"(D) For fiscal year 2012—
2	"(i) an amount equivalent to the net
3	revenues received in the Treasury from the
4	fees imposed under subchapter B of chap-
5	ter 34 (relating to fees on health insurance
6	and self-insured plans) for such fiscal year;
7	and
8	''(ii) \$75,000,000.
9	"(E) For each of fiscal years 2013, 2014,
10	2015, 2016, 2017, and 2018—
11	"(i) an amount equivalent to the net
12	revenues received in the Treasury from the
13	fees imposed under subchapter B of chap-
14	ter 34 (relating to fees on health insurance
15	and self-insured plans) for such fiscal year;
16	and
17	''(ii) \$75,000,000.
18	The amounts appropriated under subparagraphs
19	(A), (B), (C), (D)(ii), and (E)(ii) shall be trans-
20	ferred from the general fund of the Treasury, from
21	funds not otherwise appropriated.
22	"(2) Trust fund transfers.—In addition to
23	the amounts appropriated under paragraph (1) ,
24	there shall be credited to the CERTF the amounts

1	transferred under section 1182 of the Social Secu-
2	rity Act.
3	"(3) Limitation on transfers to certf.—
4	No amount may be appropriated or transferred to
5	the CERTF on and after the date of any expendi-
6	ture from the CERTF which is not an expenditure
7	permitted under this section. The determination of
8	whether an expenditure is so permitted shall be
9	made without regard to—
10	"(A) any provision of law which is not con-
11	tained or referenced in this chapter or in a rev-
12	enue Act, and
13	"(B) whether such provision of law is a
14	subsequently enacted provision or directly or in-
15	directly seeks to waive the application of this
16	paragraph.
17	"(c) TRUSTEE.—The Secretary of Health and
18	Human Services shall be a trustee of the CERTF.
19	"(d) EXPENDITURES FROM FUND.—Amounts in the
20	CERTF are available, without further appropriation, to
21	the Health Care Comparative Effectiveness Research In-
22	stitute established by section 2(a) of the Comparative Ef-
23	fectiveness Research Act of 2008 for carrying out part D

24~ of title XI of the Social Security Act (as in effect on the

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date of enactment of the Comparative Effectiveness Re search Act of 2008).

3 "(e) NET REVENUES.—For purposes of this section,
4 the term 'net revenues' means the amount estimated by
5 the Secretary of the Treasury based on the excess of—
6 "(1) the fees received in the Treasury under
7 subchapter B of chapter 34, over
8 "(2) the decrease in the tax imposed by chapter
9 1 resulting from the fees imposed by such sub-

10 chapter.

"(f) TERMINATION.—No amounts shall be available
for expenditure from the CERTF after September 30,
2018, and any amounts in such Trust Fund after such
date shall be transferred to the general fund of the Treasury.".

16 (B) CLERICAL AMENDMENT.—The table of
17 sections for subchapter A of chapter 98 of such
18 Code is amended by adding at the end the fol19 lowing new item:

"Sec. 9511. Comparative Effectiveness Research Trust Fund.".

- 20 (2) FINANCING FOR FUND FROM FEES ON IN21 SURED AND SELF-INSURED HEALTH PLANS.—
 22 (A) GENERAL RULE.—Chapter 34 of the
 23 Internal Revenue Code of 1986 is amended by
- 24 adding at the end the following new subchapter:

"Subchapter B—Insured and Self-Insured Health Plans

"Sec. 4375. Health insurance."Sec. 4376. Self-insured health plans."Sec. 4377. Definitions and special rules.

3 "SEC. 4375. HEALTH INSURANCE.

4 "(a) IMPOSITION OF FEE.—There is hereby imposed
5 on each specified health insurance policy for each policy
6 year ending after September 30, 2011, a fee equal to the
7 product of \$1 (50 cents in the case of policy years ending
8 during fiscal year 2012) multiplied by the average number
9 of lives covered under the policy.

10 "(b) LIABILITY FOR FEE.—The fee imposed by sub-11 section (a) shall be paid by the issuer of the policy.

12 "(c) SPECIFIED HEALTH INSURANCE POLICY.—For13 purposes of this section:

"(1) IN GENERAL.—Except as otherwise provided in this section, the term 'specified health insurance policy' means any accident or health insurance policy (including a policy under a group health
plan) issued with respect to individuals residing in
the United States.

20 "(2) EXEMPTION FOR CERTAIN POLICIES.—The
21 term 'specified health insurance policy' does not in22 clude any insurance if substantially all of its cov23 erage is of excepted benefits described in section
24 9832(c).

1	"(3) TREATMENT OF PREPAID HEALTH COV-
2	ERAGE ARRANGEMENTS.—
3	"(A) IN GENERAL.—In the case of any ar-
4	rangement described in subparagraph (B)—
5	"(i) such arrangement shall be treated
6	as a specified health insurance policy, and
7	"(ii) the person referred to in such
8	subparagraph shall be treated as the
9	issuer.
10	"(B) Description of Arrangements
11	An arrangement is described in this subpara-
12	graph if under such arrangement fixed pay-
13	ments or premiums are received as consider-
14	ation for any person's agreement to provide or
15	arrange for the provision of accident or health
16	coverage to residents of the United States, re-
17	gardless of how such coverage is provided or ar-
18	ranged to be provided.
19	"(d) Adjustments for Increases in Health
20	CARE SPENDING.—In the case of any policy year ending
21	in any fiscal year beginning after September 30, 2013, the
22	dollar amount in effect under subsection (a) for such pol-
23	icy year shall be equal to the sum of such dollar amount
24	for policy years ending in the previous fiscal year (deter-

1 mined after the application of this subsection), plus an2 amount equal to the product of—

3 "(1) such dollar amount for policy years ending
4 in the previous fiscal year, multiplied by

5 "(2) the percentage increase in the projected 6 per capita amount of National Health Expenditures 7 from the calendar year in which the previous fiscal 8 year ends to the calendar year in which the fiscal 9 year involved ends, as most recently published by the 10 Secretary of Health and Human Services before the 11 beginning of the fiscal year.

12 "(e) TERMINATION.—This section shall not apply to13 policy years ending after September 30, 2018.

14 "SEC. 4376. SELF-INSURED HEALTH PLANS.

"(a) IMPOSITION OF FEE.—In the case of any applicable self-insured health plan for each plan year ending
after September 30, 2011, there is hereby imposed a fee
equal to \$1 (50 cents in the case of plan years ending
during fiscal year 2012) multiplied by the average number
of lives covered under the plan.

21 "(b) LIABILITY FOR FEE.—

22 "(1) IN GENERAL.—The fee imposed by sub-23 section (a) shall be paid by the plan sponsor.

24 "(2) PLAN SPONSOR.—For purposes of para25 graph (1) the term 'plan sponsor' means—

1	"(A) the employer in the case of a plan es-
2	tablished or maintained by a single employer,
3	"(B) the employee organization in the case
4	of a plan established or maintained by an em-
5	ployee organization,
6	"(C) in the case of—
7	"(i) a plan established or maintained
8	by 2 or more employers or jointly by 1 or
9	more employers and 1 or more employee
10	organizations,
11	"(ii) a multiple employer welfare ar-
12	rangement, or
13	"(iii) a voluntary employees' bene-
14	ficiary association described in section
15	501(c)(9),
16	the association, committee, joint board of trust-
17	ees, or other similar group of representatives of
18	the parties who establish or maintain the plan,
19	or
20	"(D) the cooperative or association de-
21	scribed in subsection $(c)(2)(F)$ in the case of a
22	plan established or maintained by such a coop-
23	erative or association.
24	"(c) Applicable Self-Insured Health Plan.—
25	For purposes of this section, the term 'applicable self-in-

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sured health plan' means any plan for providing accident
or health coverage if—
"(1) any portion of such coverage is provided
other than through an insurance policy, and
"(2) such plan is established or maintained—
"(A) by one or more employers for the
benefit of their employees or former employees,
"(B) by one or more employee organiza-
tions for the benefit of their members or former
members,
"(C) jointly by 1 or more employers and 1
or more employee organizations for the benefit
of employees or former employees,
"(D) by a voluntary employees' beneficiary
association described in section $501(c)(9)$,
"(E) by any organization described in sec-
tion $501(c)(6)$, or
"(F) in the case of a plan not described in
the preceding subparagraphs, by a multiple em-
ployer welfare arrangement (as defined in sec-
tion 3(40) of Employee Retirement Income Se-
curity Act of 1974), a rural electric cooperative
(as defined in section 3(40)(B)(iv) of such Act),
or a rural telephone cooperative association (as
defined in section $3(40)(B)(v)$ of such Act).

1 "(d) Adjustments for Increases in Health 2 CARE SPENDING.—In the case of any plan year ending 3 in any fiscal year beginning after September 30, 2013, the 4 dollar amount in effect under subsection (a) for such plan 5 year shall be equal to the sum of such dollar amount for plan years ending in the previous fiscal year (determined 6 7 after the application of this subsection), plus an amount 8 equal to the product of—

9 "(1) such dollar amount for plan years ending10 in the previous fiscal year, multiplied by

11 "(2) the percentage increase in the projected 12 per capita amount of National Health Expenditures 13 from the calendar year in which the previous fiscal 14 year ends to the calendar year in which the fiscal 15 year involved ends, as most recently published by the 16 Secretary of Health and Human Services before the 17 beginning of the fiscal year.

18 "(e) TERMINATION.—This section shall not apply to19 plan years ending after September 30, 2018.

20 "SEC. 4377. DEFINITIONS AND SPECIAL RULES.

21 "(a) DEFINITIONS.—For purposes of this sub-22 chapter—

23 "(1) ACCIDENT AND HEALTH COVERAGE.—The
24 term 'accident and health coverage' means any cov25 erage which, if provided by an insurance policy,

1	would cause such policy to be a specified health in-
2	surance policy (as defined in section 4375(c)).
3	"(2) INSURANCE POLICY.—The term 'insurance
4	policy' means any policy or other instrument where-
5	by a contract of insurance is issued, renewed, or ex-
6	tended.
7	"(3) UNITED STATES.—The term 'United
8	States' includes any possession of the United States.
9	"(b) TREATMENT OF GOVERNMENTAL ENTITIES.—
10	"(1) IN GENERAL.—For purposes of this sub-
11	chapter—
12	"(A) the term 'person' includes any gov-
13	ernmental entity, and
14	"(B) notwithstanding any other law or rule
15	of law, governmental entities shall not be ex-
16	empt from the fees imposed by this subchapter
17	except as provided in paragraph (2).
18	"(2) TREATMENT OF EXEMPT GOVERNMENTAL
19	PROGRAMS.—In the case of an exempt governmental
20	program, no fee shall be imposed under section 4375
21	or section 4376 on any covered life under such pro-
22	gram.
23	"(3) EXEMPT GOVERNMENTAL PROGRAM DE-
24	FINED.—For purposes of this subchapter, the term
25	'exempt governmental program' means—

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1	"(A) any insurance program established
2	under title XVIII of the Social Security Act,
3	"(B) the medical assistance program es-
4	tablished by title XIX or XXI of the Social Se-
5	curity Act,
6	"(C) any program established by Federal
7	law for providing medical care (other than
8	through insurance policies) to individuals (or
9	the spouses and dependents thereof) by reason
10	of such individuals being—
11	"(i) members of the Armed Forces of
12	the United States, or
13	"(ii) veterans, and
14	"(D) any program established by Federal
15	law for providing medical care (other than
16	through insurance policies) to members of In-
17	dian tribes (as defined in section 4(d) of the In-
18	dian Health Care Improvement Act).
19	"(c) TREATMENT AS TAX.—For purposes of subtitle
20	F, the fees imposed by this subchapter shall be treated
21	as if they were taxes.
22	"(d) No Cover Over to PossessionsNotwith-
23	standing any other provision of law, no amount collected
24	under this subchapter shall be covered over to any posses-
25	sion of the United States.".

1	(B) CLERICAL AMENDMENTS.—
2	(i) Chapter 34 of such Code is amend-
3	ed by striking the chapter heading and in-
4	serting the following:
5	"CHAPTER 34—TAXES ON CERTAIN
6	INSURANCE POLICIES

"SUBCHAPTER A. POLICIES ISSUED BY FOREIGN INSURERS "SUBCHAPTER B. INSURED AND SELF-INSURED HEALTH PLANS

7	"Subchapter A—Policies Issued By Foreign
8	Insurers".
9	(ii) The table of chapters for subtitle
10	D of such Code is amended by striking the
11	item relating to chapter 34 and inserting
12	the following new item:

"Chapter 34—Taxes on Certain Insurance Policies".

13 SEC. 3. GAO REPORT ON NATIONAL COVERAGE DETER14 MINATIONS PROCESS.

15 Not later than 18 months after the date of enactment 16 of this Act, the Comptroller General of the United States 17 shall submit a report to Congress on the process for making national coverage determinations (as defined in section 18 19 1869(f)(1)(B) of the Social Security Act (42 U.S.C. 20 1395 ff(f)(1)(B)) under the Medicare program under title 21 XVIII of the Social Security Act. Such report shall include 22 a determination whether, in initiating and conducting such process, the Secretary of Health and Human Services has 23

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complied with applicable law and regulations, including re-1 2 quirements for consultation with appropriate outside ex-3 perts, providing appropriate notice and comment opportunities to the public, and making information and data 4 5 (other than proprietary data) considered in making such determinations available to the public and to nonvoting 6 7 members of any advisory committees established to advise the Secretary with respect to such determinations. 8